

## Message Text

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ORIGIN EUR-25

INFO OCT-01 ISO-00 EB-11 COME-00 DOTE-00 GSA-02 DOD-01

FEA-02 AGR-20 OTPE-00 INT-08 CIAE-00 PM-07 INR-11

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USIA-15 TRSE-00 SAJ-01 ( ISO ) R

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EUR/RPM:VLEHOVICH  
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COMMERCE/MARAD:FCASE  
DOT/OET:WLETTICE  
GSA/OP:RGRIFFITH  
DEFENSE/I AND L:COL CRAGUN  
FEA:LHELLER AGRIC:RWILSON  
OTP:DWARD

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INFO USMISSION NATO

C O N F I D E N T I A L STATE 206872

PASS FOLLOWING VIA THE NATO-WIDE COMMUNICATIONS SYSTEM  
PP RWFVA RWFVB RWFVD RWFVE RWFVF RFWFG RFWFH RFWFI RFWFK  
RFWFL RFWFM RFWFN RFWFO RFWFP RFWFQ RFWFR RFWFZ

FM WASHINGTON  
TO AIG 6006  
AIG 6007  
PARIS  
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NATO CONFIDENTIAL FROM WASHINGTON

BRUXELLES, ATTENTION CPND  
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OTTAWA, FOR NEPEFEDOTT

COPENHAGEN, FOR CFS  
MOD FRANCE, POUR MINAFETRAN  
BONN, FOR BMI  
SHAFC, PASS TO PSEA DIVISION  
REYKJAVIK, PASS TO DIRECTOR ICELANDIC COASTGUARDS  
ROME, FOR MINISTRY FOREIGN AFFAIRS - NATO DESK  
LUXEMBOURG, POUR HAUT COMMISSARIAT PROTECTION NATIONALE  
THE HAGUE, ATTENTION NATO DESK  
OSLO, FOR DSB  
LISBON, FOR MINISTRY FOREIGN AFFAIRS

KARA, MOD PASS TO NATO DEPARTMENT MINISTRY  
FOREIGN AFFAIRS  
LONDON, FOR HOME OFFICE, F6 DIVISION, HORSEFERRY HOUSE  
NATO HQ FOR CEP DIRECTORATE (CEP DIRECTORATE PLEASE PASS  
INFO COPIES TO PERMANENT SCEPC REPS ON NATIONAL DELEGA-  
TIONS)

SUBJECT: CIVIL EMERGENCY PLANNING: TERMS OF REFERENCE  
(TOR) FOR THE NATO CIVIL WARTIME AGENCIES

REF: (A) AC/98-D/284 (16 FEB 67); (B) AC/98-R/97;  
(C) AC/98-D/713; (D) AC/98-WP/96

A. QUOTED BELOW IS A NOTE ON THE ABOVE SUBJECT PREPARED  
BY THE UNITED STATES WHICH WE WOULD LIKE TO HAVE CONSI-  
DERED AT THE REINFORCED MEETING OF THE SENIOR CIVIL  
EMERGENCY PLANNING COMMITTEE (SCEPC) TO BE HELD AT NATO  
HEADQUARTERS IN BRUSSELS ON OCTOBER 2-4, 1974. WE ARE  
CIRCULATING THIS NOTE VIA THE NATO-WIDE COMMUNICATIONS  
SYSTEM IN VIEW OF THE SHORT PERIOD OF TIME REMAINING  
PRIOR TO THE MEETING. IT WOULD BE APPRECIATED IF NATIONAL  
SCEPC REPRESENTATIVES WOULD PROVIDE THEIR NATIONAL  
PLANNING BOARD AND COMMITTEE REPRESENTATIVES WITH INFOR-  
MATION COPIES OF THIS NOTE.

B. TEXT OF NOTE FOLLOWS:

1. THE JUNE PLENARY MEETING OF THE SENIOR COMMITTEE  
APPROVED A WORK PROGRAM FOR THE PLANNING BOARDS AND  
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COMMITTEES WHICH PLACED A HIGH PRIORITY ON COMPLETING THE  
READINESS OF THE NCWAS. THE COMMITTEE ALSO APPROVED A  
GENERAL STATEMENT FOR CEP PLANNING PURPOSES WHICH NOTED  
THAT CEP ORGANIZATIONAL ARRANGEMENTS "MUST BE SUFFICIENTLY  
FLEXIBLE TO ADJUST TO ANY CONTINGENCY," AND SUBSEQUENTLY  
CALLED FOR ALL NCWAS TO BE BROUGHT TO AN EFFECTIVE LEVEL  
OF READINESS.

2. ONE OF THE BASIC REQUIREMENTS FOR NCWA PLANNING IS A VALID SET OF TERMS OF REFERENCE WITHIN WHICH THE PLANNING BOARDS AND COMMITTEES CAN PROCEED WITH MORE DETAILED NCWA PLANNING EFFORTS TO MEET THE NEED FOR FLEXIBILITY IN ADJUSTING TO ANY CONTINGENCY. THE UNITED STATES BELIEVES THAT EACH PB AND C SHOULD EXAMINE AND REVISE AS NECESSARY THE TERMS OF REFERENCE FOR ITS RESPECTIVE NCWAS AS THE FIRST PRIORITY IN ITS PLANNING PROGRAM FOR IMPROVING NCWA READINESS. WITHOUT UPDATED TORS, THE DETAILED NCWA READINESS PLANS OF EACH PB AND C WOULD NOT BE MADE WITHIN A

SUITABLE FRAMEWORK AND HENCE WOULD RUN THE DANGER OF IRRELEVANCY. THIS PROBLEM HAS ALREADY BEEN RECOGNIZED BY THE PBEIST WHICH HAS PREPARED A NEW SET OF TORS FOR SCEPC APPROVAL (REFERENCE C).

3. WE WOULD THEREFORE PROPOSE THAT THE SCEPC INSTRUCT THE OTHER PLANNING BOARDS AND COMMITTEES TO REVIEW AND REVISE AS NECESSARY THE TERMS OF REFERENCE FOR THEIR RESPECTIVE NCWAS AS A MATTER OF URGENT PRIORITY WITHIN THE WORK PROGRAM FOR NCWA READINESS. WE FURTHER PROPOSE THAT EACH PB AND C PRESENT THE SCEPC WITH A REPORT OF ITS EXAMINATION AT THE JUNE 1975 PLENARY SESSION.

4. THE REVIEW OF THE TORS SHOULD TAKE INTO ACCOUNT THE REQUIREMENTS OF THE REVISED BASIC ASSUMPTIONS AS WELL AS THE NECESSITIES OF A CRISIS MANAGEMENT ROLE, WITH RECOGNITION GIVEN TO THE GUIDANCE PROVIDED BY THE PLENARY MEETING WHICH BROADENED THE ROLE OF THE NCWAS. THE OBJECTIVE OF THE REVIEW SHOULD BE TO PRODUCE GUIDELINES FOR NCWA PLANNING WHICH WILL ESTABLISH THE BASIS FOR THE DEVELOPMENT OF FLEXIBLE ORGANIZATIONAL ARRANGEMENTS AND WAR MANUALS THAT CAN BE APPLIED TO A BROAD RANGE OF CONFIDENTIAL

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TINGENCIES.

5. IN VIEW OF THE SCEPC PLENARY DECISION WHICH REQUIRES A REPORT ON NCWA READINESS IN JUNE 1975, THE UNITED STATES WILL INTRODUCE INTO THE APPROPRIATE PB AND CS A SUGGESTED REVISION OF THE TORS OF THEIR RESPECTIVE NCWAS. WE HOPE THESE PAPERS WILL SERVE AS A BASIS FOR DISCUSSION WITHIN EACH PB AND C ON THIS SUBJECT.

6. CONCLUSION: THE SENIOR COMMITTEE IS INVITED TO:  
(A) ATTACH THIS NOTE AS AN ANNEX TO DOCUMENT AC/98-WP/96 FOR CONSIDERATION AS ONE OF THE ELEMENTS EACH PB AND C MUST CONSIDER FOR ITS NCWA TO PROVIDE THE FLEXIBILITY ENVISIONED IN PARAGRAPH 17 OF C-M(71)17;

(B) INSTRUCT THE PLANNING BOARDS AND COMMITTEES TO EXAMINE AND REVISE AS NECESSARY THE TERMS OF REFERENCE FOR THEIR RESPECTIVE NCWAS AS A MATTER OF URGENT PRIORITY WITHIN THEIR WORK PROGRAMS FOR NCWA READINESS;

(C) ADVISE THE PLANNING BOARDS AND COMMITTEES TO UNDERTAKE THE REVIEW AND REVISION OF THEIR NCWA TORS WITHIN THE FRAMEWORK OF THE GUIDANCE SHOWN IN PARAGRAPH 4 ABOVE, AND;

(D) REQUEST THE PLANNING BOARDS AND COMMITTEES TO INCLUDE THE RESULTS OF THIS EXAMINATION IN THEIR REQUIRED REPORT TO THE SCEPC AT ITS PLENARY MEETING IN JUNE 1975.  
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